

South Yorkshire OPE Opportunity Development Fund JANUARY 2023























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1. Purpose and activities

Why have we done this?

South orkshire PE Partnership through Doncaster has been awarded funding through the Opportunity Development Fund initiative to develop a shared capital pipeline for South Yorkshire. The focus of this work is to consider opportunities across key thematic areas of Housing, Education and Health, to address health inequalities through investment in capital projects.

By bringing together various partners and stakeholders, we have identified and developed a focused pipeline of projects that support the objectives of the Levelling Up agenda and tackle known inequalities. We have worked with partners to identify a pipeline of potential projects and identify key opportunities and deliverables that take account of existing estates and investment opportunities.

We have established networks across South Yorkshire to facilitate debate and encourage collaborative thinking. Identifying potential projects that help tackle inequalities across those key areas, making the best use of the public estate and addressing the issues identified through a better understanding of relevant data.

We have considered existing project plans and pipelines, creating a project list which can be prioritised to reflect the areas of greatest need, most beneficial outcomes and most deliverable schemes.



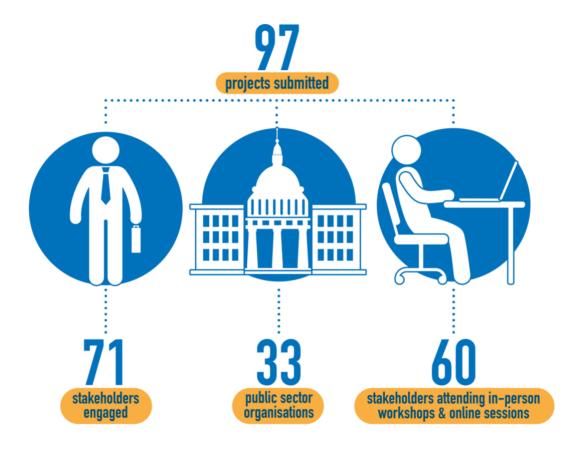
What have we done?

We have made use of SHAPE data sets to identify areas of greatest need and to add some evidence and science to the future strategy for investment (with support from Parallel).

We held a series of workshops and engagement exercises with public sector partners. The initial workshops focussed on illustrating the data that is available in each of the four sub-regions. Consultees were asked to comment on and provide any additional data or strategy documents which may be influential. Discussions were held



around the nature of projects which could respond to some of the key areas for investment, and a request for project information to be submitted via the micro-site: https://standoutmedia.co.uk/index.php/syope-about/



Who have we engaged with?

Active participants include:

- Doncaster Metropolitan Borough Council
- Sheffield Children's NHS Foundation Trust
- NHS Sheffield ICB
- Sheffield Teaching Hospitals NHS Foundation Trust
- Sheffield City Council
- South West Yorkshire Partnership NHS Foundation Trust
- Rotherham Metropolitan Borough Council
- The Rotherham NHS Foundation Trust
- NHS Rotherham ICB
- Barnsley Metropolitan Borough Council
- NHS England
- Department for Work and Pensions
- LocatED



Workshops and online conversations were facilitated and supported by Standout Media, who also created a micro-site for all invitees to access a range of information and resources related to the opportunity.





2. Shape Data

SHAPE (Strategic Health Asset Planning and Evaluation) is a free-to-use application for the NHS and Local Authorities that provide a range of options for visualising the location and details of the healthcare facilities in England; looking at specific datasets relating to specialised clinical commissioning, dementia and public health; and presenting Local Authority care provision and demographics.

The SHAPE Place Atlas brings together a range of mapping capabilities centred around the location of the healthcare estate; the accessibility of the sites via a range of transport options; and the demographics and clinical activity of the local population.

The SHAPE Place Atlas includes NHS Digital data providing details of each GP practice's registered patient population and workforce; Environment Agency flood risk mapping; CDRC air quality layers; and demographic and other OpenData data from ONS, GLA, Department of Transport and NHS England.

A full list of available data sets is included in Appendix 1. Due to the extent and complexity of information available and the need to remain user-friendly, the focus for the workshops and project discussions remained focussed on the Index of Multiple Deprivation.

Included in the work scope for Parallel is the delivery of training to make the best use of the Atlas and to allow access to a limited number of individuals/organisations.

It is anticipated that there may be requirements to maintain the data after the first year or add additional data, so the value of the atlas is not lost. The Atlas will have an ongoing annual hosting cost which includes training and maintenance of £4,000 + vat.





3. Project pipeline list

The pipeline form for capturing project information has also been stored on the micro-site so that all participants could easily access it and complete the necessary submissions. The information requested on the form is loosely based on previous OPE funding bid forms with the intention being that this would be easily transferrable when a future funding opportunity arises.

The projects submitted to the pipeline list have been coded against the priority areas of Housing, Healthcare and Education, or where there is an overlap between more than one sector. The information collected will also allow the list to be filtered to focus on the key sectors which could benefit from future funding opportunities.

The pipeline list is visible in Appendix 2 and on the micro-site for all stakeholders to access.

The projects submitted to the portal were then plotted against IMD and maps were shared with stakeholders. These images are included in Appendix 3.





4. Combined workshop outcomes

A combined workshop was held on 31 October 2022, and all stakeholders were invited to attend. Active discussions were facilitated to get participants' feedback on several key issues:



A suggestion was made by participants that projects per geographic area are identified from the pipeline list: Firstly, a small value scheme which could be delivered quickly and with minimal investment. And secondly, a larger, more ambitious project could benefit from development and feasibility funding.



5. Next steps – decisions required

To make the best use of the remaining funds, and to ensure a continuation of the valuable work to date, a number of decisions will need to be made. There is a remaining budget of c. £60k to develop one or more projects to the next stage of feasibility or business case, and the priorities for taking this forward need to be agreed between stakeholders.

The project pipeline is a very valuable resource and can influence current and future decision making around funding and development opportunities. This resource should be maintained and added to as schemes progress. The responsibility for maintaining and managing this going forward should be agreed upon, as well as key contacts, areas of responsibility and governance.

The SHAPE data resource has been most valuable to this exercise and has yet to be used to its full potential. There is scope for an exercise to cross reference this against other public sector and property data sets such as EPIMS, so that assets in areas of greatest need can be identified and assessed for greatest potential. The future access to Shape and priorities for training and development should be considered.

There is currently some remaining scope for training and access to the SHAPE database. When this has been completed there will be an annual cost of £4,000 + Vat to host, maintain and provide additional training.

The research carried out has identified some key areas that would benefit from focussed funding opportunities. This information can be used to influence future funding by providing evidence led priorities to tackle areas of greatest inequalities. This provides stakeholders with the ability to influence upwards to ensure the appropriate focus for public sector investment.





6. Options/recommendations for next steps

1.

2.

- 3. Options on whether the remaining funds should be allocated to one priority project having the greatest individual impact, or to be divided between the partner organisations and one project per area to be identified for a smaller amount of development funding. SEG chairs are recommended to liaise between themselves and ensure all responsible groups are in agreement with the proposals. PAD board to have the final decision
- 4. SEGs to consider options for how to prioritise which schemes are allocated any remaining funds by considering factors such as:
 - Geographic (right project / right place)
 - Better use of existing estates assets,
 - Return on investment
 - Strategic fit
 - Deliverability
 - Evidence of collaboration etc.
- 5. Additional information to be added to the maintained project pipeline list, which will generate a very powerful and influential resource. As funding becomes available in the future, this list can be filtered according to funding focus. By having a focussed and evidence-led set of priorities South Yorkshire can be agile and proactive to make the most of any investment opportunities that are presented.
- 6. Information relating to the funding requirements identified through the process and ongoing work be presented to the Cabinet Office and wider OPE Programme to demonstrate the type and scale of funding required within South Yorkshire to address issues identified.
- 7. SEGs to scope and appoint consultants who will deliver the next stage, and to determine the priority focus for this exercise.



6. Options/recommendations for next steps

1.

- 2. SEGs to consider options for how to prioritise which schemes are allocated any remaining funds by considering factors such as:
- 3. Geographic (right project / right place)
- 4. Better use of existing estates assets,
- 5. Return on investment
- 6. Strategic fit
- 7. Deliverability
- 8. Evidence of collaboration ec.



7. Appendices

Appendix 1 - SHAPE data

SHAPE data sets available include (but are not exclusive to):

- Index of multiple deprivation (which can be split further into each category of deprivation)
- Primary care registered patients (inc age profile) & contract catchments, practice workforce, dispensing activity, CQC assessment data and NHS contract info.
- Pharmacy locations
- Eric site data Acute, MH & Community
- Treatment/care centres
- Care homes
- Dental services local and community
- Genito medicine locations
- Hyperacute stroke units
- Private hospitals
- Mental health facilities
- Urgent and emergency care properties by type (eg: minor injuries, sexual health etc)
- NHSPS and LIFT sites
- Opticians
- Key supermarket sites
- Open green spaces
- Education sites by category. Eq: nursery, primary, secondary
- Ambulance stations
- Prisons
- Railway stations
- Local prescribing service & catchment areas
- Licensed alcohol & gambling facilities
- Covid 19 vaccination sites

Appendix 2 – pipeline list









Barnsley



Description

Barnsley Futures is the collective name given to a number of programmes to develop the social and cultural capital and promote the wellbeing of young people in Barnsley. These comprise:

- **Barnsley YouthZone and activity park** (a superb world-class state of the art facility for young people offering a range of digital, cultural, sporting and recreational activities alongside welfare and employability support for young people, led by Onside (our charity partners) and other youthwork providers in the borough
- **Refurbishment of the Civic arts centre** to offer creative spaces which welcome young creative practitioners and offer cultural learning opportunities, housed alongside Music Education Hub
- Health and Wellbeing hub: refurbishment of YMCA building to offer enhanced facilities for advice, support and guidance to young people supporting positive mental health and wellbeing
- The Nave refurbishment of heritage courthouse and unoccupied Council asset into The Nave (Northern Academy for Vocal Excellence): a new home for the world-renowned Barnsley Youth Choir

YZ has secured £7.5M of resources required for delivery. The Nave, H&WB Hub and Civic part of Barnsley Futures LUF2 bid and being progressed at risk by BMBC to RIBA 3. Overall programme funding gap = £12.5M

Creating a Combined Public Service Offer: There are a number of public sector buildings within Cudworth, distributed at various locations throughout the town. There is potential to consider rationalisation of these assets so as to realise capital receipts, drive down operating costs, improve the customer journey and explore alternative uses. In creating a One Public Estate, there is also significant potential to create a more efficient and eco-friendly asset base.

Housing Regeneration:

Residential Allocations HS37, HS38 and HS40

There is an opportunity to advance a masterplan framework for three residential allocations (in conjunction with other landowners). Considerations regarding access arrangements, acoustics (to block out the noise from the bypass, archaeology and tree retention all need to be explored through the masterplan area. A number of other buildings have been identified as having potential for residential development in the town centre so these would be explored as part of the ongoing Masterplanning of the town.

Skills

There is an opportunity to pilot neighbourhood based delivery options and direct marketing to better connect people to support and employment, by prioritising a Youth Employment Hub, and refreshing the Barnsley Employment & Skills Strategy. There's an opportunity to look at increasing resources through DWP/ESF commissioning investing in employment support, and also to look at Co-commissioning/production with Area Teams and partners by providing an outreach provision. This could potentially also involve Berneslai Homes who have an office in the town centre.

Culture: As part of the Cultural Development Fund work, we are looking to develop a cultural hub/space in Cudworth, building on the current library and creche provision. This could be located in the Methodist Church or in an existing building rather than an newly-acquired building.

Cudworth is also a key location for a potential Family Hub, is home to Dorothy Hyman Stadium and Cudworth park which is a well-loved local amenity.

Through our Asset Management Strategy, we would develop an action plan for Council assets in Cudworth, feeding into the Principal Town Investment Plan developed, looking to create a central hub for public services while making best use of existing assets. Taking a place-based approach and mapping all assets, linked to PTs capital programme, this would result in an enhanced offer for communities and an integrated model of service delivery.







Barnsley



Name	Postcode	Type	Top 20% IMD?	Description
Barnsley Town Centre	S70 1SB	•		Health and Wellbeing Hub offering transformational services that change the paradigm for health and wellbeing, ranging from the clinical to the preventative in a social setting with easy access and carparking located in Barnsley town centre but offering services for people across the borough. Could bring together services currently delivered by NHS Hospital Trust, SWYPFT, Barnsley Council Public Health and Adult Social Care, GP Federation, GP services and Barnsley Premier Leisure. Would require acquisition of Alhambra (scoping work being undertaken at present alongside feasibility study and design workshop)
Barnsley Lift	S72 8ST			As part of Barnsley Council's Asset Management Strategy work, we will be reviewing the current usage of all Barnsley LIFT buildings as a cluster to identify an asset management plan for each, reimagine their potential use and build an action plan so that their usage can be maximised for health, wellbeing, educational, cultural and leisure uses. We will seek to maximise value, community usage of
Barnsley Lift	S72 7NZ		✓	the facilities and ensure they make the fullest possible contribution to community-based primary health and social care of Barnsley's communities.
Barnsley Lift	S63 9EH			
Barnsley Lift	S72 0EJ			
Barnsley Lift	S74 9AF		/	
Barnsley Lift	S71 1TH		✓	
Barnsley Lift	S75 5ND			
Barnsley Lift	S70 5NZ			
Barnsley Lift	S63 OLU		✓	
Goldthorpe Housing Regeneration Projects	S63 9HT		✓	An estate of low quality pre-1919 terrace properties in a low demand housing market area. There is a high proportion of private rented and empty properties. The area is a target for fly-tipping, anti-social behaviour and crime with a poor quality environmental offer - including insecure rear alleyways and poor quality public realm. The area requires extensive remodelling to include clearance, redevelopment, new greenspace, highway and property retrofit improvements and the development of shared space streets. The project is included within the Town Deals programme but additional funding is required to deliver the masterplan proposals in their entirety.







Doncaster



Name	Postcode	Туре	Top 20% IMD?	Description
Future Parks	DN1 3BU	•	✓	Future Parks, systems based approach to parks and open spaces, identifying changes needed to set in motion a shift in our open space provision, engagement and improvements to working practices. With the focus of using our built and open environment to make a step change in provision tackling health inequalities.
Mexborough Hc	S64 0BY	•	✓	Reconfigure Health Centre to create a community hub for health and wellbeing.
Modular Youth Hubs	DN4 0LN		/	This project is focused on collaborating with a range of partners including South Yorkshire Police as we tackle a range of issue. Using Modern Methods of Construction will provide a step change for the partnerships working
Modular Youth Hubs	DN7 5AA		/	within the most disadvantage communities across our borough, by providing youth organisations with innovative spaces faster than through a traditional build route.
Modular Youth Hubs	DN6 7RA		/	
Modular Youth Hubs	DN12 1BN			
Modular Youth Hubs	DN6 7AD			
One Cultural Storage And Access Solution	DN1 2AE	•	✓	Large amounts of historical and cultural resources and assets of a significant value are kept in stores across South Yorkshire; in Doncaster, the growth potential is significant but Council storage facilities are at their maximum. The use of these resources to enhance local skills, participation, volunteering opportunities, and research, underpinning the local cultural economy which can provide up to 40% of local GVA remains well beneath its potential and without being maximised. A collective response to consolidating storage requirements at the same time as local digitisation requirements will open up public access, create new cultural experiences, and contribute to local economies whilst driving costs down and achieving efficiencies. The new archives and research centre in Doncaster has the potential space to accommodate future requirements of the city region while addressing its own growth projections, and will bring commercial income generation opportunities at the same time.
Send Transformation	DN1 3BU	•	✓	To tackle inequalities in identification, assessment and delivery of provision for Special Educational Needs and Disabilities by: Creating a new focused team for ensuring accountability of high needs spend in settings so that there is equity of delivery and access to services for all children, regardless of background or school. Re-shaping specialist teams to include specialist school expertise and to work very closely with schools to ensure that needs are met and addressed as early as possible. To develop an early intervention funding system which will reward strong early intervention and identify improvement in provision to support equality of access.





Rotherham



Name	Postcode	Туре	Top 20% IMD?	Description
Oakwood Hall Re-Development	S60 2UD	•		Oakwood Hall is a Grade II listed building on campus that has been empty for ten years. The building would make a spectacular Education & Research centre, with a contemporary extension to the rear and a raised deck car park to improve site parking. The use of Oakwood Hall would free up prime clinical accommodation on site, while providing state of the art research and education facilities including meeting rooms and auditorium.
South Yorkshire Admin Estate Rationalisation Opportunity	S66 1YY	•		An opportunity to rationalise NHS leasehold estate in South Yorkshire. All three sites have lease expiry in 2024.
South Yorkshire Admin Estate Rationaisation Opportunity	S4 7UR	•	✓	An opportunity to rationalise NHS leasehold estate in South Yorkshire. All three sites have lease expiry in 2024.
Rosehill Medical Centre	SY62 7BT		✓	Rosehill is a branch of The Gateway practice; the practice provides services to a unique cohort of patients within the Rotherham health community. These patients have complex clinical needs, in addition to social issues that are inextricably linked to their health and wellbeing. The practice supports these patients in a number of ways; from an in-depth new patient medical to providing outreach clinics to extremely vulnerable and hard to reach groups, including asylum and refugee care, the homeless, travellers, and prisoners on license.
Treeton Medical Centre	S60 5PW	•	✓	Fully refurb and extend Treeton Medical Centre to increase clinical capacity and improve the patient and NHS staff experience.
Breathing Space Community Diagnostic Centre	SY65 2QL	•	✓	Refurbish Breathing Space to create a diagnostic spoke for Respiratory and NOUS.















Name	Postcode	Type	Top 20% IMD?	Description
Hillsborough Park Library Access	S6 2AB			New entrance from library into the café courtyard area, and improved accessibility / landscaping.
Ridgeway Road – Potential Housing Site	S12 2TW			Potential new build housing site (0.89ha) The cleared site is the former Foxwood older persons facility, centrally located at Manor Top. Potential opportunity to expand the site with adjacent territorial army centre.
Longley Hall Road – Potential Housing Site	S12 2TW			Potential new build housing site (0.77ha) The cleared site is on the site of the former Longley older persons facility. Topographical constraints could limit the new build footprint.
The Ryegate Young People's Centre	S10 5DD			The property comprises seven single and two storey buildings currently occupied by the Trust as a Children's Centre focusing on neurological conditions. Key property for Sheffield Children's Hospital as a base to deliver various clinical services. The site itself has significant backlog condition and maintenance issues. The need to develop an aligned site and service strategy SCH to work within the ICS/ICB alongside system partners (NHSI, Local authorities etc.) on aligned options. The buildings are split between purpose built late 20th century health care buildings the Family Centre, Assessment Unit, Admin Block and Therapy Unit and the original Victorian elements of the Lodge, Stable and main house (residential Respite Unit). The Therapy unit has a small hydrotherapy swimming pool. The current accommodation extends to a total approximate gross external floor area of 3,661 m² (39,408 sq. ft). The total site area is 0.86 ha (2.14 acres). The site is landscaped with mature trees on the boundary. The Property is north of Tapton Crescent Road, circa 2.5 miles to the west of Sheffield City Centre. Broomhill and Crosspool have strong housing markets linked to their good schools and accessibility to the Peak District and Sheffield City Centre. It is well located in one of the more affluent areas of south west Sheffield.
Sheffield Children's Emergency Department	S10 2TH	•		The ED was designed to serve 35,000 patients a year. In 2019, over 61,000 attended. As of August 2022 attendances are up 11% on the 2019 attendances numbers. The facility is no longer fit for purpose or up to modern healthcare standards with significant backlog maintenance issues. The trust has been developing a strategy and plan for modernisation, expansion and refurbishment with a professional design team. We also have a well developed OBC. The significant challenge for the Trust is capital funding and the constraints of system CDEL limits.
Ellesmere Park	S4 7EH		/	All weather football & Basketball Court Upgrade, playground provision. Includes Veolia bid 45k & CIL.
Ecclesfield Park	S35 9WY			Whole site improvements including: Refurbished Tennis Courts & MUGA, Playground Improvements & Path & Brook Works. Public Health Funding.
Parson Cross Park – Sports Areas Renewal	S5 8AL		✓	Further fundraising underway for the pavilion renewal project. MUGA area also focus of Cruyff all weather football court.
Parson Cross Park – Pavillion	S5 8AL		/	New pavillion provision for local community and teams at Parsons Cross Park.
Woodthorpe Ravine – New playground	S13 8AS		✓	Small scale play facility as part of the environmental nature park improvements.
High Hazels Park – Youth Facilities	S9 4PD			Provision of required youth facilities for community integration. Consultation and feasibility work to progress. Public Health funding.





















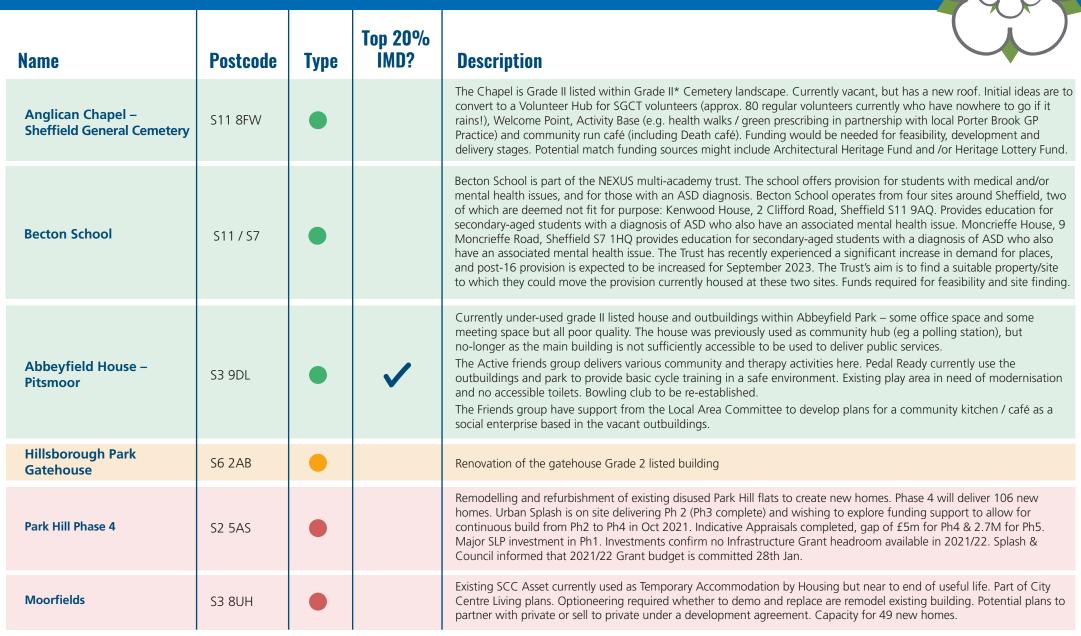










































Name	Postcode	Type	Top 20% IMD?	Description
Gaunt	S14 1GH		✓	The SCC SIP Newstead General needs project will deliver 30 new affordable homes as part of the SCC's stock increase programme (SIP) on a former cleared housing site.
Hemsworth	S14 1BA			The SCC SIP Hemsworth OPIL project will deliver 81 new affordable homes as part of the SCC's stock increase programme (SIP), specifically delivering the 81 homes as specialist older persons independent living accommodation (OPIL), on a former cleared school site.
Newstead Gn	S12 3BA		/	The SCC SIP Newstead General needs project will deliver 77 new affordable homes as part of the SCC's stock increase programme (SIP) on a former cleared housing site.
Owlthorpe	S20 6PD			This SCC SIP project will deliver 15 new build Shared Ownership homes puchased from a private developer with a mixture of Open Market Value and S106. Site is brownfield land.
Algar Gn	S2 2JE		✓	The SCC SIP Algar project will deliver 50 new affordable homes as part of the SCC's stock increase programme (SIP) on a former cleared housing site. It is also planned for another 50 OMV units to be delivered on the site by the private sector, including 20 units to be Shared Ownership with SCC as landlord.
Manor 12/13 & Pennine	S2 1RA		/	Purchase of 51 new build homes to include in the SCC Stock Increase Programme from the Sheffield Housing Company. Site is on Brownfield land.
Scowerdons Gn	S12 4EU		✓	The SCC SIP Scowerdons project will deliver 136 new affordable homes as part of the SCC's stock increase programme (SIP) on a former cleared housing site. It is also planned for another 136 OMV units to be delivered on the site by the private sector, including 54 units to be Shared Ownership with SCC as landlord.
Titterton Close/ Worksop Road	S9 3TQ		✓	This SCC SIP project will potentially deliver up to 40 affordable units as part of the SCC Stock Increase Programme on a former Brownfield site. Potential archaeology site and initial monitored earth removal required to determine whether site can be developed for housing.
Vikinglea	S2 1BB		✓	The SCC SIP Vikinglea project will deliver 90 new affordable homes as part of the SCC's stock increase programme (SIP) on a brownfield site.
Sweeney House	S36 1LG		/	The SCC SIP Sweeney project will deliver 20 new affordable homes as part of the SCC's stock increase programme (SIP) on a cleared housing site.
Sutherland Road – Potential Housing Site	S4 7PS		/	Potential new build housing site made of two adjacent sites on Sutherland Road and Barbur Street. Potential constraints from proximity to industrial uses .

















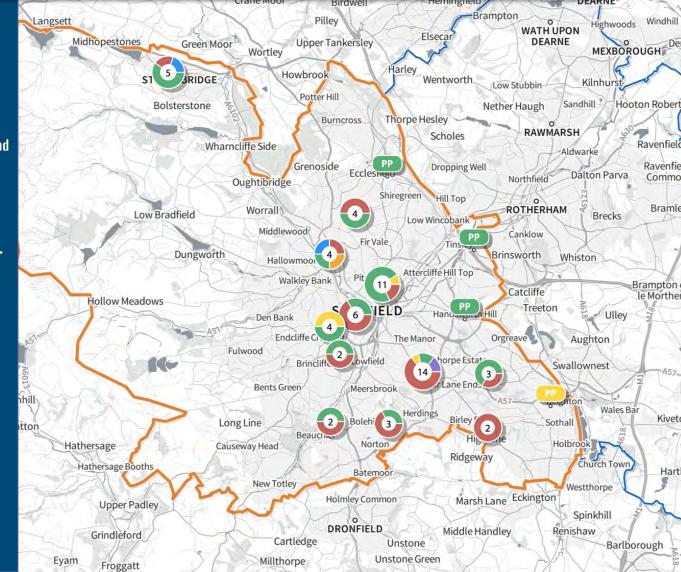
Appendix 3 – examples of mapping showing IMD



Showing the total number of projects (63) in focus boundary

Housing

Housing



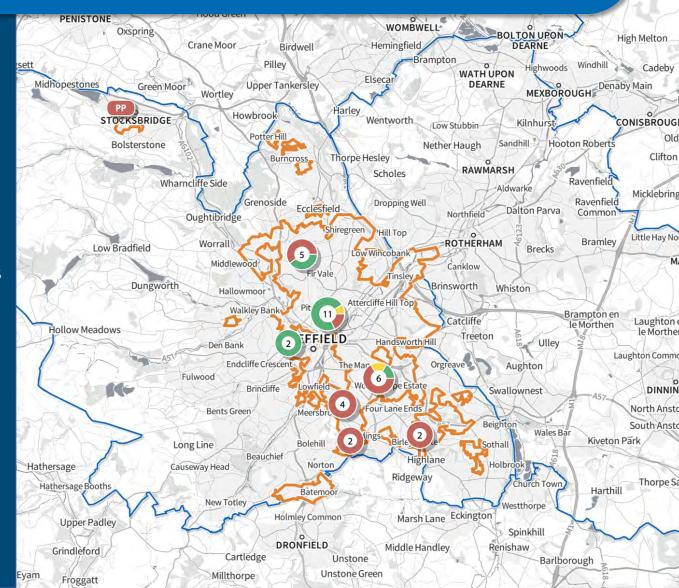
Sheffield – mapped against IMD top 20%

Housing

Health

Health and Education

Showing how the projects map against the 20% IMD

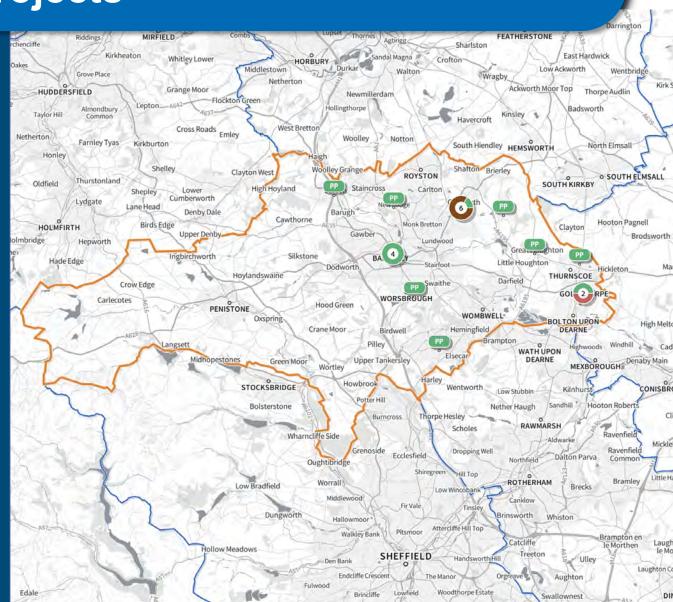


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Barnsley projects



Showing total number of projects (19) in focus boundary

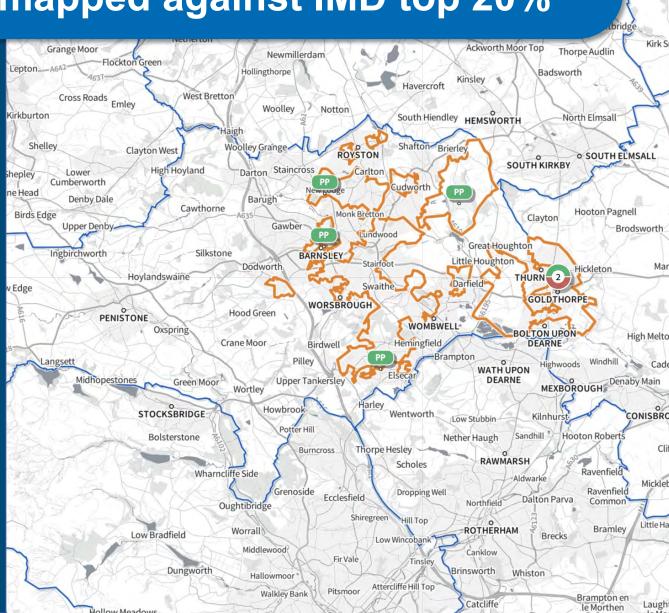


Barnsley – mapped against IMD top 20%





Showing how the projects map against the top 20% IMD

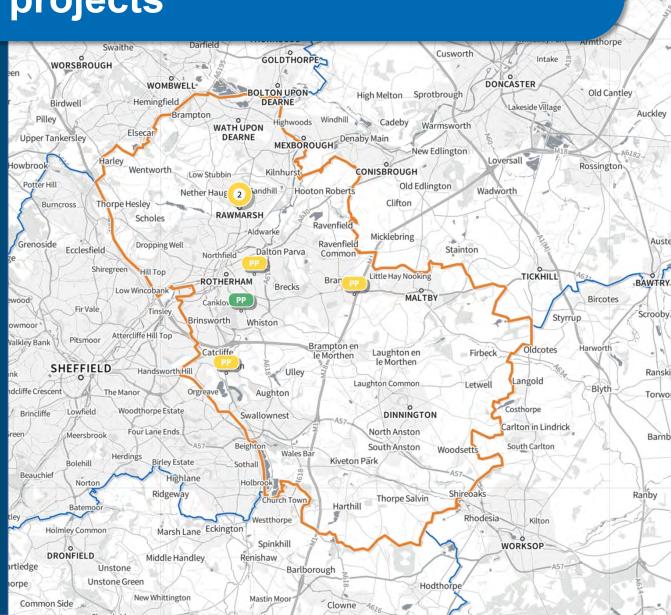


Rotherham projects





Showing total number of projects (3) in the focus boundary



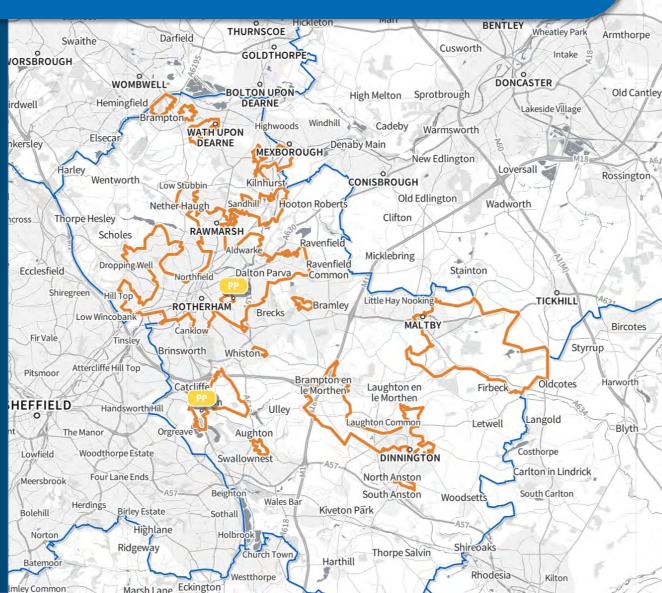
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Rotherham – mapped against IMD top 20%

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Showing how projects map against 20% top IMD



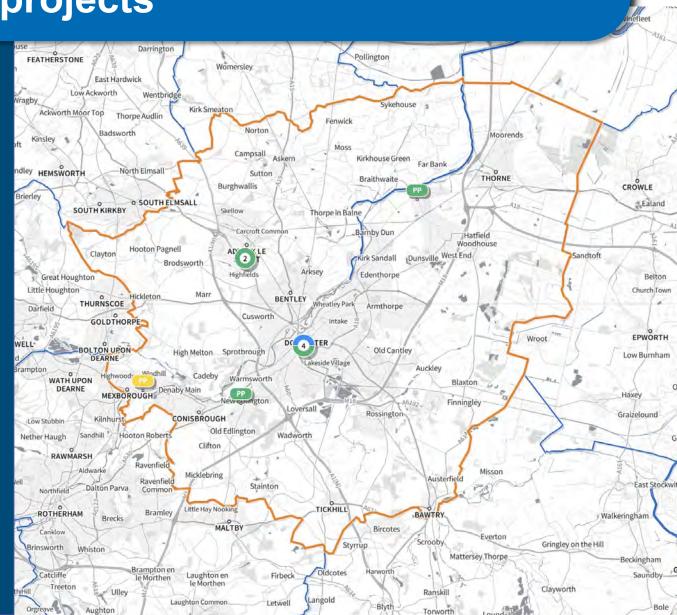
Doncaster projects







Showing total number of projects (9) in focus boundary



Doncaster – mapped against IMD top 20%



Showing how projects map against top 20% IMD

